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Message Text

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71
ACTION EB-11

INFO OCT-01 EUR-25 ISO-00 DOTE-00 CAB-09 CIAE-00 COME-00

DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 L-03 SS-15 NSC-10

DRC-01 /086 W
---------- 067477
R 101824Z OCT 73
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 3896
INFO AMEMBASSY OTTAWA

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E.O. 11652: N/A
TAGS: ETRN, XG
SUBJECT: CIVAIR: CHARTER DISCUSSIONS WITH ECAC

REF: (A) STATE 190891, (B) PARIS 25215

SUMMARY: IN HIS RESPONSE TO US SUGGESTIONS FOR NOVEMBER CHARTER TALKS VERES INDICATES ECAC AGREEABLE DISCUSSING CONTINUATION AFFINITY CHARTERS BUT CANNOT ACCEPT PROPOSAL REVIEW STATUS ECAC RECOMMENDATION NO. 8. LATTER COULD BE DISCUSSED AT LATER, HIGHER LEVEL MEETING. ACCORDING DOZ, NOVEMBER TALKS WILL BE AT EXPERTS LEVEL INSOFAR AS ECAC CONCERNED WITH NO MAJOR POLICY DECISIONS TO BE TAKEN. ABRAHAM WILL HEAD ECAC DELEGATION AND IS PROPOSED AS CHAIRMAN FOR TALKS. CAB PRESENCE DESIRED BY ECAC.

2. WE HAVE RECEIVED FROM DOZ OF ECAC SECRETARIAT COPY OF LETTER DATED OCTOBER 9 WHICH VERES HAS MAILED TO MEADOWS RESPONDING TO LATTER'S LETTER (PARA 1 REF A) CONCERNING NOVEMBER CHARTER DISCUSSIONS. (LETTER REFLECTS DISCUSSIONS AMONG ECAC DIRECTORS GENERAL OF CIVIL AVIATION EARLIER THAT DAY.) MAIN SUBSTANTIVE POINTS ARE AS FOLLOWS:
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A) ECAC WELCOMES US ACCEPTANCE OF ECAC INVITATION

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PARTICIPATE IN NOVEMBER 6-8 DISCUSSIONS, WHICH ECAC CONSIDERS WILL BE "USEFUL STEP FOR THE FURTHER DEVELOPMENT OF A HARMONIZED CHARTER FRAMEWORK ON THE NORTH ATLANTIC."

B) US SUGGESTION TO INCLUDE AGENDA ITEM ON CONTINUATION OF AFFINITY CHARTERS HAD ALREADY BEEN MET BY EARLIER ECAC PROPOSAL (PARIS 24322 AND PARIS A-655). TO HIGHLIGHT PROBLEM, HOWEVER, ECAC PROPOSES MAKE IT AS SEPARATE SUB-ITEM UNDER ITEM 2 OF AGENDA, WHICH WOULD NOW BE WORDED AS FOLLOWS:

"2. CONSIDERATION OF ARRANGEMENTS FOR 1974 CONCERNING:

A) TGC/ABC OPERATIONS

B) POSSIBLE CONTINUATION OF AFFINITY CHARTERS FOR A FURTHER PERIOD IN THE LIGHT OF THE CAB ACTION

C) ENFORCEMENT OF CHARTER RULES."

C) ECAC REGRETS US INABILITY DISCUSS POSSIBLE MODIFICATIONS IN TGC'S AND HOPES US REPS WILL BE IN POSITION EXCHANGE VIEWS IN LIGHT OF EXPERIENCE AND ON ANY DIFFICULTIES ENCOUNTERED WITH TGC/ABC FLIGHTS IN 1973 AND ON IMPLEMENTATION IN 1974 OF PRINCIPLES OF OTTAWA DECLARATION.

D) RE PART CHARTERS, ALL ECAC ENVISAGES IS BRIEF PRESENTATION BY ECAC OF ITS PRELIMINARY FINDINGS FOLLOWD BY ANY QUESTIONS US OR CANADIAN REPS MAY WISH ASK.

E) RE US PROPOSAL ON ECAC RECOMMENDATION NO. 8, LETTER READS AS FOLLOWS:

"I AM AFRAID WE CANNOT ACCEPT YOUR PROPOSAL TO ADD AS THE FIRST ITEM ON THE AGENDA OF THIS MEETING A DISCUSSION OF THE STATUS OF RECOMMENDATION NO. 8 OF THE THIRD INTERMEDIATE SESSION OF ECAC. WE BELIEVE THAT THE MEETING WILL BE FULLY OCCUPIED WITH SPECIFIC AND PRACTICAL ITEMS WHICH DESERVE CAREFUL AND URGENT CONSIDERATION WITH A VIEW TO PERMITTING CHARTER TRAFFIC TO FLOW IN 1974. WE WOULD BE PREPARED, HOWEVER, TO DISCUSS THE ITEM THAT YOU ARE SUGGESTING AT A LATER STAGE DURING A MEETING OF THE THE TYPE WE HAVE HAD IN THE PAST, I.E., A FOURTH INTERNATIONAL MEETING ON TRANSATLANTIC AIR CHARTER SERVICES (TACS/4). AS YOU ARE AWARE, ECAC HAS NEVER CONSIDERED THAT THE LIMITED OFFICIAL USE

THIRD INTERNATIONAL MEETING HELD IN OTTAWA IN OCTOBER 1972 MARKED THE END OF MULTILATERAL TALKS ON TRANSATLANTIC CHARTER CONCEPTS OR THAT THE OTTAWA DECLARATION WAS SUFFICIENT IN ITSELF TO FORM AN ADEQUATE BASIS FOR THE PREPARATION OF BILATERAL AGREEMENTS ON NON-SCHEDULED OPERATIONS. IT WOULD THEREFORE BE USEFUL IF ANOTER TACS MEETING WERE HELD TO CONSIDER A NUMBER OF BASIC QUESTIONS WHICH HAVE TO BE SOLVED BEFORE BILATERAL

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CHARTER NEGOTIATIONS CAN BE USEFULLY UNDERTAKEN.
" I HOPE THAT THIS ALTERNATIVE METHOD OF DEALING
WITH YOUR POINT WILL BE ACCEPTABLE AND I SHOULD BE
GLAD IF YOU COULD LET ME HAVE AT YOUR CONVENIENCE YOUR
IDEAS ABOUT THE TIMING OF SUCH A MEETING."

3. IN SEPARATE LETTER DATED OCTOBER 10 TO RCAA (COPY
POUCHED EB/AV), DOZ INDICATES THAT ECAC DELEGATION TO
CHARTER DESCUSSIONS (COMMENCING AT 10 AM NOVEMBER 6
AT ICAO OFFICE IN PARIS) WILL BE HEADED BY ABRAHAM IN
LATTER'S CAPACITY AS CHAIRMAN OF ECAC'S ECONOMIC
COMMITTEE ON NON-SCHEDULED AIR TRANSPORT. ECAC DEDE-
GATION WILL BE COMPOSED OF REPS OF SEVEN OR EIGHT
ECAC MEMBER STATES INCLUDING AT LEAST BELGIUM, FRANCE,
FRG, NETERLANDS, AND UK. PRECEDENT OF ECAC/US/CANADA
MEETINGS IN
1972 IS CITED IN SUPPORT OF PROPOSAL THAT ABRAHAM CHAIR
DISCUSSIONS SINCE ECAC IS HOST IN PARIS. LETTER CON-
CLUDES WITH REQUEST FOR US COMMENTS ON REVISED
DRAFT AGENDA AS WELL AS ABOVE SUGGESTED ARRANGEMENTS
AS WELL AS FOR LIST OF US DELEGATES TO NOVEMBER DISCUSSIONS.

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DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 L-03 SS-15 NSC-10

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4. COMMENT: IN SEPARATE INFORMAL DISCUSSION DOZ STRESSED TO
US, WITH SPECIAL RELEVANCE TO SUB-PARA (E) IN PARA
2 ABOVE, THAT ECAC VIEWS NOVEMBER DISCUSSIONS

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AS MEETING TO BE HELD AT EXPERT LEVEL, WHICH COULD PRECLUDE DISCUSSION OF AND DECISION ON MAJOR POLICY QUESTIONS, E.G., ECAC RECOMMENDATION NO. 8. IN SUPPORT OF HIS POINT DOZ SAID THAT ECAC MEMBER STATE REPRESENTATION AT NOVEMBER DISCUSSIONS WOULD BE AT RELATIVELY LOW LEVEL, E.G., PIETRI FOR FRANCE, GOLDBERG FOR BELGIUM. POLICY QUESTIONS, HE SAID, WOULD BE RESERVED FOR LATER MEETING AS SUGGESTED IN VERS' LETTER

5. DOZ FURTHER INFORMED US HE HAD BEEN INSTRUCTED INFORMALLY EXPRESS TO US ECAC HOPE THAT CAB WOULD BE REPRESENTED ON US DELEGATION TO NOVEMBER DISCUSSIONS. ECAC RECALLED THAT CAB HAD NOT BEEN REPRESENTED AT SOME OF EARLIER CHARTER DISCUSSIONS WITH ECAC.
IRWIN

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Disposition Approved on Date:
Disposition Authority: willialc
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